



## 6.05 OPERATING POLICY & PROCEDURE

Subject: <b>Second Opinions/Grievances &amp; Appeals/Dispute Resolution</b>		Application: <b>All Departments</b>
First Effective 1/01/14	Revised 4/17/2024	Review 10/30/2024

### PURPOSE

To outline the requirements and process for second opinions, grievance and appeal, and dispute resolution.

### POLICY

Under the Due Process Clause of the U.S. Constitution, Medicaid Enrollees are entitled to "due process" whenever their Medicaid benefits are denied, reduced or terminated. Due process requires that Enrollees receive: (1) prior written notice of the adverse action; (2) a fair hearing before an impartial decision maker; (3) continued benefits pending a final decision; and (4) a timely decision, measured from the date the complaint is first made. Nothing about managed care changes these due process requirements. The Medicaid Enrollee Grievance and Appeal System provides a process to help protect Medicaid Enrollee due process rights.

Consumers of mental health services at Community Mental Health of St. Joseph County (Pivotal) who are Medicaid Enrollees eligible for Specialty Supports and Services have various avenues available to them to resolve disagreements or complaints. There are three processes under authority of the Social Security Act and its federal regulations that articulate federal requirements regarding grievance and appeals for Medicaid beneficiaries who participate in managed care:

- State fair hearings through authority of 42 CFR 431.200 et seq.
- Pivotal appeals through authority of 42 CFR 438.400 et seq.
- Local grievances through authority of 42 CFR 438.400 et seq.

Medicaid Enrollees, as public mental health consumers, also have rights and dispute resolution protections under authority of the State of Michigan Mental Health Code, Chapters 7, 7A, 4 and 4A, including:

- Recipient Rights complaints through authority of the Mental Health Code (MCL 330.1772 et seq.).
- Medical Second Opinion through authority of the Mental Health Code (MCL 330.1705).

### II. DEFINITIONS

**Adverse Benefit Determination:** A decision that adversely impacts a Medicaid Enrollee's claim for services due to: *(42 CFR 438.400)*

- Denial or limited authorization of a requested service, including determinations based on the type or level of service, requirements for medical necessity, appropriateness, setting, or effectiveness of a covered benefit. *42 CFR 438.400 (b)(1)*.
- Reduction, suspension, or termination of a previously authorized service. *42 CFR 438.400(b)(2)*.
- Denial, in whole or in part, of payment for a service. *42 CFR 438.400(b)(3)*.
- Failure to make a standard Service Authorization decision and provide notice about the decision within **14 calendar days** from the date of receipt of a standard request for service. *42 CFR 438.210(d)(1)*.
- Failure to make an expedited Service Authorization decision within **seventy-two (72) hours** after receipt of a request for expedited Service Authorization. *42 CFR 438.210(d)(2)*.
- Failure to provide services within **14 calendar days** of the start date agreed upon during the person centered planning and as authorized by Pivotal. *42 CFR 438.400(b)(4)*.
- Failure of Pivotal to resolve standard appeals and provide notice within **30 calendar days** from the date of a request for a standard appeal. *42 CFR 438.400(b)(5); 42 CFR 438.408(b)(2)*.
- Failure of Pivotal to resolve expedited appeals and provide notice within **72 hours** from the date of a request for an expedited appeal. *42 CFR 438.400(b)(5); 42 CFR 438.408(b)(3)*.
- Failure of Pivotal to resolve grievances and provide notice within **90 calendar days** of the date of the request. *42 CFR 438.400(b)(5); 42 CFR 438.408(b)(1)*.
- For a resident of a rural area with only one MCO, the denial of an Enrollee's request to exercise his or her right, under § 438.52(b)(2)(ii), to obtain services outside the network. *42 CFR 438.400(b)(6)*.
- Denial of an Enrollee's request to dispute a financial liability, including cost sharing, copayments, premiums, deductibles, coinsurance, and other Enrollee financial responsibility. *42 CFR 438.400(b)(7)*.

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**Adequate Notice of Adverse Benefit Determination:** Written statement advising the Enrollee of a decision to deny or limit authorization of Medicaid services requested, which notice must be provided to the Medicaid Enrollee on the same date the Adverse Benefit Determination takes effect. *42 CFR 438.404(c)(2)*.

**Advance Notice of Adverse Benefit Determination:** Written statement advising the Enrollee of a decision to reduce, suspend or terminate Medicaid services currently provided, which notice must be provided/mailed to the Medicaid Enrollee at least **10 calendar days prior** to the proposed date the Adverse Benefit Determination is to take effect. *42 CFR 438.404(c)(1); 42 CFR 431.211*.

**Appeal:** A review at the local level by a Pivotal of an Adverse Benefit Determination, as defined above. *42 CFR 438.400*.

**Authorization of Services:** The processing of requests for initial and continuing service delivery. *42 CFR 438.210(b)*.

**Consumer:** Broad, inclusive reference to an individual requesting or receiving mental health services delivered and/or managed by Pivotal, including Medicaid beneficiaries, and all other recipients of Pivotal services.

**Enrollee:** A Medicaid beneficiary who is currently enrolled in an MCO, Pivotal, PAHP, PCCM, or PCCM entity in a given managed care program. *42 CFR 438.2.*

**Expedited Appeal:** The expeditious review of an Adverse Benefit Determination, requested by an Enrollee or the Enrollee's provider, when the appropriate party determines that taking the time for a standard resolution could seriously jeopardize the Enrollee's life, physical or mental health, or ability to attain, maintain, or regain maximum function. If the Enrollee requests the expedited review, Pivotal determines if the request is warranted. If the Enrollee's provider makes the request, or supports the Enrollee's request, Pivotal must grant the request. *42 CFR 438.410(a).*

**Grievance:** Enrollee's expression of dissatisfaction about Pivotal /CMHSP service issues, other than an Adverse Benefit Determination. Possible subjects for grievances include, but are not limited to, quality of care or services provided, aspects of interpersonal relationships between a service provider and the Enrollee, failure to respect the Enrollee's rights regardless of whether remedial action is requested, or an Enrollee's dispute regarding an extension of time proposed by Pivotal to make a service authorized decision. *42 CFR 438.400.*

**Grievance Process:** Impartial local level review of an Enrollee's Grievance.

**Grievance and Appeal System:** The processes Pivotal implements to handle Appeals of Adverse Benefit Determinations and Grievances, as well as the processes to collect and track information about them. *42 CFR 438.400.*

**Medicaid Services:** Services provided to an Enrollee under the authority of the Medicaid State Plan, 1915(c) Habilitation Supports Waiver, and/or Section 1915(b)(3) of the Social Security Act.

**Notice of Resolution:** Written statement of Pivotal of the resolution of a Grievance or Appeal, which must be provided to the Enrollee as described in *42 CFR 438.408.*

**Recipient Rights Complaint:** Written or verbal statement by a Enrollee, or anyone acting on behalf of the Enrollee, alleging a violation of a Michigan Mental Health Code protected right cited in Chapter 7, which is resolved through the processes established in Chapter 7A.

**Service Authorization:** Pivotal processing of requests for initial and continuing authorization of services, either approving or denying as requested, or authorizing in an amount, duration, or scope less than requested, all as required under applicable law, including but not limited to *42 CFR 438.210.*

**State Fair Hearing:** Impartial state level review of a Medicaid Enrollee's appeal of an adverse benefit determination presided over by a MDHHS Administrative Law Judge. Also referred to as "Administrative Hearing". The State Fair Hearing Process is set forth in detail in Subpart E of 42 CFR Part 431.

### **GRIEVANCE AND APPEAL SYSTEM GENERAL REQUIREMENTS**

Federal regulation (*42 CFR 438.228*) requires the State to ensure through its contracts with Pivotal that each CMH has a grievance and appeal system in place for Enrollee's that complies with Subpart F of Part 438.

The Grievance and Appeal System must provide Enrollees:

- An Appeal process (one level, only) which enables Enrollees to challenge Adverse Benefit Determinations made by Pivotal or its agents.
- A Grievance Process.

- The right to concurrently file an Appeal of an Adverse Benefit Determination and a Grievance regarding other service complaints.
- Access to the State Fair Hearing process to further appeal an Adverse Benefit Determination, after receiving notice that the Adverse Benefit Determination has been upheld by Pivotal level Appeal.
- Information that if Pivotal fails to adhere to notice and timing requirements as outlined in PHIP Appeal Process, the Enrollee is deemed to have exhausted Pivotal's appeals process. The Enrollee may initiate a State fair hearing.
- The right to request, and have, Medicaid covered benefits continued while a local Pivotal Appeal and/or State Fair Hearing is pending.
- With the written consent from the Enrollee, the right to have a provider or other authorized representative, acting on the Enrollee's behalf, file an Appeal or Grievance to Pivotal, or request a State Fair Hearing. The authorized representative must sign the consent in addition to the Enrollee. The provider may file a grievance or request a state fair hearing on behalf of the Enrollee since the State permits the provider to act as the Enrollee's authorized representative in doing so. Punitive action may not be taken by Pivotal against a provider who acts on the Enrollee's behalf with the Enrollee's written consent to do so. For parents of minors/guardians must also sign the the authorized representative consent form.

#### **NOTICE OF ADVERSE BENEFIT DETERMINATION**

Pivotal is required to provide timely and "adequate" notice of any Adverse Benefit Determination. *42 CFR 438.404(a)*.

A. Content & Format: The notice of Adverse Benefit Determination must meet the following requirements: (*42 CFR 438.404(a)-(b)*)

1. Enrollee notice must be in writing, and must meet the requirements of 42 CFR 438.10 (i.e., "...manner and format that may be easily understood and is readily accessible by such enrollees and potential enrollees," meets the needs of those with limited English proficiency and or limited reading proficiency);
2. Notification that *42 CFR 440.230(d)* provides the basic legal authority for an agency to place appropriate limits on a service based on such criteria as medical necessity or on utilization control procedures;
3. Description of Adverse Benefit Determination;
4. The reason(s) for the Adverse Benefit Determination, and policy/authority relied upon in making the determination;
5. Notification of the right of the Enrollee to be provided upon request and free of charge, reasonable access to and copies of all documents, records and other information relevant to the Enrollee's Adverse Benefit Determination (including medical necessity criteria, any processes, strategies, or evidentiary standards used in setting coverage limits);
6. Notification of the Enrollee's right to request an Appeal, including information on exhausting Pivotal's single local appeal process, and the right to request a State Fair Hearing thereafter;
7. Description of the circumstances under which an Appeal can be expedited, and how to request an Expedited Appeal;
8. Notification of the Enrollee's right to have benefits continued pending resolution of the Appeal, instructions on how to request benefit continuation, and a description of the circumstances (consistent with State policy) under which the Enrollee may be required to pay the costs of the continued services (only required when providing "Advance Notice of Adverse Benefit Determination");

9. Description of the procedures that the Enrollee is required to follow in order to exercise any of these rights; and
10. An explanation that the Enrollee may represent him/herself or use legal counsel, a relative, a friend or other spokesman.

B. Timing of Notice: (42 CFR 438.404(c))

- a. Adequate Notice of Adverse Benefit Determination:
  - a. For a denial of payment for services requested (not currently provided), notice must be provided to the Enrollee at the time of the action affecting the claim. 42 CFR 438.404(c)(2).
  - b. For a Service Authorization decision that denies or limits services notice must be provided to the Enrollee within 14-days following receipt of the request for service for standard authorization decisions, or within 72-hours after receipt of a request for an expedited authorization decision. 42 CFR 438.210(d)(1)-(2); 42 CFR 438.404(c)(3)&(6).
  - c. For Service Authorization decisions not reached within 14-days for standard request, or 72-hours for an expedited request, (which constitutes a denial and is thus an adverse benefit determination), on the date that the timeframes expire. 42 CFR 438.404(c)(5).
    - i. NOTE, however, that Pivotal may be able to extend the standard Service Authorization timeframe in certain circumstances (42 CFR 438.210(d)(1)(ii)). If so, Pivotal must: (i) provide the Enrollee written notice of the reason for the decision to extend the timeframe and inform the Enrollee of the right to file a Grievance if he or she disagrees with that decision; and (ii) issue and carry out its determination as expeditiously as the Enrollee's health condition requires and no later than the date the extension expires. 42 CFR 438.404(c)(4).
- b. Advance Notice of Adverse Benefit Determination:
  - a. Required for reductions, suspensions or terminations of previously authorized/ currently provided Medicaid Services.
  - b. Must be provided to the Enrollee at least ten (10) calendar days prior to the proposed effective date. 42 CFR 438.404(c)(1); 42 CFR 431.211.
  - c. Limited Exceptions: Pivotal may mail an adequate notice of action, not later than the date of action to terminate, suspend or reduce previously authorized services, IF (42 CFR 431.213; 42 CFR 431.214)
    - i. Pivotal has factual information confirming the death of an Enrollee;
    - ii. Pivotal receives a clear written statement signed by an Enrollee that he no longer wishes services, or that gives information that requires termination or reduction of services and indicates that the Enrollee understands that this must be the result of supplying that information;
    - iii. The Enrollee has been admitted to an institution where he is ineligible under the plan for further services;
    - iv. The Enrollee's whereabouts are unknown and the post office returns agency mail directed to him indicating no forwarding address;
    - v. Pivotal establishes that the Enrollee has been accepted for Medicaid services by another local jurisdiction, State, territory, or commonwealth;
    - vi. A change in the level of medical care is prescribed by the Enrollee's physician;
    - vii. The notice involves an adverse determination made with regard to the preadmission screening requirements of section 1919(e)(7) of the Act;

- viii. The date of action will occur in less than 10 calendar days.
  - ix. Pivotal has facts (preferably verified through secondary sources) indicating that action should be taken because of probable fraud by the Enrollee (in this case, Pivotal may shorten the period of advance notice to 5 days before the date of action).
- c. Required Recipients of Notice of Adverse Benefit Determination:
- 1. The Enrollee must be provided written notice. *42 CFR 438.404(a); 42 CFR 438.210(c)*.
  - 2. The requesting provider must be provided notice of any decision by Pivotal to deny a Service Authorization request or to authorize a service in an amount, duration or scope that is less than requested. Notice to the provider does NOT need to be in writing. *42 CFR 438.210(c)*.
  - 3. If the utilization review function is not performed within an identified organization, program or unit (access centers, prior authorization unit, or continued stay units), any decision to deny, suspend, reduce, or terminate a service occurring outside of the person centered planning process still constitutes an adverse benefit determination, and requires a written notice of action.

#### **MEDICAID SERVICES CONTINUATION OR REINSTATEMENT**

- A. If an Appeal involves the termination, suspension, or reduction of previously authorized services that were ordered by an authorized provider, Pivotal MUST continue the Enrollee's benefits if all of the following occur: *42 CFR 438.420*
- 1. The Enrollee files the request for Appeal timely (within 60 calendar days from the date on the Adverse Benefit Determination Notice); *42 CFR 438.402(c)(2)(ii)*;
  - 2. The Enrollee files the request for continuation of benefits timely (on or before the latter of (i) 10 calendar days from the date of the notice of Adverse Benefit Determination, or (ii) the intended effective date of the proposed Adverse Benefit Determination). *42 CFR 438.420(a)*; and
  - 3. The period covered by the original authorization has not expired.
- B. Duration of Continued or Reinstated Benefits (*42 CFR 438.420(c)*). If Pivotal continues or reinstates the Enrollee's benefits, at the Enrollee's request, while the Appeal or State Fair Hearing is pending, Pivotal must continue the benefits until one of following occurs:
- 1. The Enrollee withdraws the Appeal or request for State Fair Hearing;
  - 2. The Enrollee fails to request a State Fair Hearing and continuation of benefits within 10 calendar days after Pivotal sends the Enrollee notice of an adverse resolution to the Enrollee's Appeal;
  - 3. A State Fair Hearing office issues a decision adverse to the Enrollee.
- C. If the final resolution of the Appeal or State Fair Hearing upholds Pivotal's Adverse Benefit Determination, Pivotal may, consistent with the state's usual policy on recoveries and as specified in Pivotal's contract, recover the cost of services furnished to the Enrollee while the Appeal and State Fair Hearing was pending, to the extent that they were furnished solely because of these requirements. *42 CFR 438.420(d)*.
- D. If the Enrollee's services were reduced, terminated or suspended without an advance notice, Pivotal must reinstate services to the level before the action.
- E. If Pivotal, or the MDHHS fair hearing administrative law judge reverses a decision to deny authorization of services, and the Enrollee received the disputed services while the appeal was pending, Pivotal or the State must pay for those services in accordance with State policy and regulations. *42 CFR 438.424(b)*

- F. If Pivotal, or the MDHHS fair hearing administrative law judge reverses a decision to deny, limit, or delay services that were not furnished while the appeal was pending, Pivotal must authorize or provide the disputed services promptly, and as expeditiously as the Enrollee's health condition requires, but no later than 72 hours from the date it receives notice reversing the determination. *42 CFR 438.424(a)*.

### PIVOTAL APPEAL PROCESS

A. Upon receipt of an adverse benefit determination notification, federal regulations 42 CFR 400 et seq., provide Enrollees the right to appeal the determination through an internal review by Pivotal. Pivotal may only have one level of appeal. Enrollees may request an internal review by Pivotal, which is the first of two appeal levels, under the following conditions:

1. The Enrollee has **60 calendar days** from the date of the notice of Adverse Benefit Determination to request an Appeal. *42 CFR 438.402(c)(2)(ii)*.
2. The Enrollee may request an Appeal either orally or in writing. *42 CFR 438.402(c)(3)(ii)*.

NOTE: Oral inquiries seeking to appeal an Adverse Benefit Determination are treated as Appeals (to establish the earliest possible filing date for the Appeal). *42 CFR 438.406(b)(3)*.

2. In the circumstances described above under the Section entitled "Continuation of Benefits," Pivotal will be required to continue/reinstate Medicaid Services until one of the events described in that section occurs.

B. Pivotal's Responsibilities when Enrollee Requests an Appeal:

1. Provide Enrollees reasonable assistance to complete forms and to take other procedural steps. This includes but is not limited to auxiliary aids and services upon request, such as providing interpreter services and toll free numbers that have adequate TTY/TTD and interpreter capability. *42 CFR 438.406(a)*.
2. Acknowledge receipt of each Appeal. *42 CFR 438.406(b)(1)*.
3. Maintain a record of appeals for review by the State as part of its quality strategy. *42 CFR 438.416*.
4. Ensure that the individual(s) who make the decisions on Appeals: *42 CFR 438.406(b)(2)*.
  - a. Were not involved in any previous level of review or decision-making, nor a subordinate of any such individual;
  - b. When deciding an Appeal that involves either (i) clinical issues, or (ii) a denial based on lack of medical necessity, are individual(s) who have the appropriate clinical expertise, as determined by the State, in treating the Enrollee's condition or disease.
  - c. Take into account all comments, documents, records, and other information submitted by the Enrollee or their representative without regard to whether such information was submitted or considered in the initial Adverse Benefit Determination.
5. Provide the Enrollee a reasonable opportunity to present evidence, testimony and allegations of fact or law in person and in writing, and inform the Enrollee of the limited time available for this sufficiently in advance of the resolution timeframe for Appeals; *42 CFR 438.406(b)(4)*.
6. Provide the Enrollee and his/her representative the Enrollee's case file, including medical records and any other documents or records considered, relied upon, or generated by or at the direction of Pivotal in connection with the Appeal of the Adverse Benefit Determination. This information must be provided free of charge and sufficiently in advance of the resolution timeframe for appeals. *42 CFR 438.406(b)(5)*.
7. Provide opportunity to include as parties to the appeal the Enrollee and his or her representative, or the legal representative of a deceased Enrollee's estate; *42 CFR 438.406(b)(6)*.

8. Provide the Enrollee with information regarding the right to request a State Fair Hearing and the process to be used to request one.

C. Appeal Resolution Timing and Notice Requirements:

1. Standard Appeal Resolution (timing): Pivotal must resolve the Appeal and provide notice of resolution to the affected parties as expeditiously as the Enrollee's health condition requires, but not to exceed **30 calendar days** from the day Pivotal receives the Appeal.
2. Expedited Appeal Resolution (timing):
  - a. Available where Pivotal determines (for a request from the Enrollee) or the provider indicates (in making a request on the Enrollee's behalf or supporting the Enrollee's request) that the time for a standard resolution could seriously jeopardize the Enrollee's life, physical or mental health, or ability to attain, maintain, or regain maximum function. *42 CFR 438.410(a)*.
  - b. Pivotal may not take punitive action against a provider who requests an expedited resolution or supports an Enrollee's appeal. *42 CFR 438.410(b)*.
  - c. If a request for expedited resolution is denied, Pivotal must:
    - i. Transfer the appeal to the timeframe for standard resolution. *42 CFR 438.410(c)(1)*.
    - ii. Make reasonable efforts to give the Enrollee prompt oral notice of the denial. *42 CFR 38.408(c)(2), 438.410(c)(2)*.
    - iii. Within 2-calendar days, give the Enrollee written notice of the reason for the decision to extend the timeframe and inform the Enrollee of the right to file a Grievance if they disagree with the decision. *42 CFR 438.408(c)(2), 438.410(c)(2)*.
    - iv. Resolve the Appeal as expeditiously as the Enrollee's health condition requires but not to exceed 30 calendar days.
  - d. If a request for expedited resolution is granted, Pivotal must resolve the Appeal and provide notice of resolution to the affected parties no longer than **72-hours** after Pivotal receives the request for expedited resolution of the Appeal. *42 CFR 438.408*.
3. Extension of Timeframes: Pivotal may extend the resolution and notice timeframe by up to **14 calendar days** if the Enrollee requests an extension, or if Pivotal shows to the satisfaction of the State that there is a need for additional information and how the delay is in the Enrollee's interest. *42 CFR 438.408(c)*.
  - a. If Pivotal extends resolution/notice timeframes, it must complete all of the following: *42 CFR 438.408(c)(2)*
    - i. Make reasonable efforts to give the Enrollee prompt oral notice of the delay;
    - ii. Within 2-calendar days, give the Enrollee written notice of the reason for the decision to extend the timeframe and inform the Enrollee of the right to file a Grievance if they disagree with the decision.
    - iii. Resolve the Appeal as expeditiously as the Enrollee's health condition requires and not later than the date the extension expires.
4. Appeal Resolution Notice Format:
  - a. Pivotal must provide Enrollees with written notice of the resolution of their Appeal, and must also make reasonable efforts to provide oral notice in the case of an expedited resolution. *42 CFR 438.408(d)(2)*.
  - b. Attached to this agreement are recommended notice templates for grievance and appeals. They are titled, Exhibit A "Notice of Adverse Benefit Determination", Exhibit B "Notice of Receipt of Appeal/Grievance", Exhibit C Notice of Appeal Approval", and Exhibit D "Notice of Appeal Denial". These templates incorporate the information needed to meet the requirement of grievance and appeal recordkeeping in 42 CFR



438.416. Specifically, 42 CFR 438.416 indicates the State must require Pivotal maintain records with (at minimum) the following information:

- (1) A general description of the reason for the appeal or grievance.
  - (2) The date received.
  - (3) The date of each review or, if applicable, review meeting.
  - (4) Resolution at each level of the appeal or grievance if applicable.
  - (5) Date of resolution at each level, if applicable.
  - (6) Name of the covered person for whom the appeal or grievance was filed.  
Further this recordkeeping must be "accurately maintained in a manner accessible to the state and available upon request to CMS."  
IF Pivotal chooses not to use the recommended notice templates the alternatives used by Pivotal must include the required information under 42 CFR 438.416 as noted above.
- c. Enrollee notice must meet the requirements of *42 CFR 438.10* (i.e., "...in a manner and format that may be easily understood and is readily accessible by such enrollees and potential enrollees," meets the needs of those with limited English proficiency and or limited reading proficiency).

5. Appeal Resolution Notice Content: *42 CFR 438.408(e)*

- a. The notice of resolution must include the results of the resolution and the date it was completed.
- b. When the appeal is not resolved wholly in favor of the Enrollee, the notice of disposition must also include notice of the Enrollee's:
  - i. Right to request a state fair hearing, and how to do so;
  - ii. Right to request to receive benefits while the state fair hearing is pending, and how to make the request; and
    - ii. Potential liability for the cost of those benefits if the hearing decision upholds Pivotal 's Adverse Benefit Determination
  - iii.

### GRIEVANCE PROCESS

A. Federal regulations provide Enrollees the right to a grievance process to seek resolution to issues that are not Adverse Benefit Determinations. (*42 CFR 438.228*)

B. Generally:

1. Enrollees must file Grievances with Pivotal organizational unit approved and administratively responsible for facilitating resolution of Grievances.
2. Grievances may be filed at any time by the Enrollee, guardian, or parent of a minor child or his/her legal representative. *42 CFR 438.402(c)(2)(i)*. They may be filed in person, over the phone (orally), or in writing.
3. Enrollee's access to the State Fair Hearing process respecting Grievances is only available when Pivotal fails to resolve the grievance and provide resolution within **90 calendar days** of the date of the request. This constitutes an "Adverse Benefit Determination", and can be appealed to the MDHHS Administrative Tribunal using the State Fair Hearing process. *42 CFR 438.400(b)(5)*; *42 CFR 438.408(b)(1)*.

C. Pivotal's Responsibility when Enrollee Files a Grievance:

1. Provide Enrollees reasonable assistance to complete forms and to take other procedural steps. This includes but is not limited to auxiliary aids and services upon request, such as providing interpreter services and toll free numbers that have adequate TTY/TTD and interpreter capability. *42 CFR 438.406(a)*.
2. Acknowledge receipt of the Grievance. *42 CFR 438.406(b)(1)*.

3. Maintain a record of grievances for review by the State as part of its quality strategy.
4. Submit the written grievance to appropriate staff including a Pivotal administrator with the authority to require corrective action, none of who shall have been involved in the initial determination. *42 CFR 434.32*
5. Ensure that the individual(s) who make the decisions on the Grievance:
  - a. Were not involved in any previous level review or decision-making, nor a subordinate of any such individual. *42 CFR 438.406(b)(2)(i)*.
  - b. When the Grievance involves either (i) clinical issues, or (ii) denial of expedited resolution of an Appeal, are individual(s) who have appropriate clinical expertise, as determined by the State, in treating the Enrollee's condition or disease.
  - c. Take into account all comments, documents, records, and other information submitted by the Enrollee or their representative without regard to whether such information was submitted or considered in the initial Adverse Benefit Determination

#### D. Grievance Resolution Timing and Notice Requirements

1. Timing of Grievance Resolution: Provide the Enrollee a written notice of resolution not to exceed **90 calendar days** from the day Pivotal received the Grievance.
2. Format and Content of Notice of Grievance Resolution:
  - a. Enrollee notice of Grievance resolution must meet the requirements of 42 CFR 438.10 (i.e., "...in a manner and format that may be easily understood and is readily accessible by such enrollees and potential enrollees," meets the needs of those with limited English proficiency and or limited reading proficiency).
  - b. The notice of Grievance resolution must include:
    - i. The results of the Grievance process;
    - ii. The date the Grievance process was concluded;
    - iii. Notice of the Enrollee's right to request a State Fair Hearing, if the notice of resolution is more than **90-days** from the date of the Grievance; and
    - iv. Instructions on how to access the State Fair Hearing process, if applicable

#### E. The CMH may extend the timeframes by up to 14 calendar days if –

1. The customer requests the extension; or the CMH shows (to the satisfaction of the State agency, upon its request) that there is need for additional information and how the delay is in the customer's interest.
2. Requirements following extension: If the CMH extends the timeframes not at the request of the enrollee, it must complete all of the following:
  - a. Make reasonable efforts to give the enrollee prompt oral notice of the delay.
  - b. Within 2 calendar days give the enrollee written notice of the reason for the decision to extend the timeframe and inform the enrollee of the right to file a grievance if he or she disagrees with that decision.
  - c. Resolve the grievance as expeditiously as the enrollee's health condition requires and no later than the date the extension expires.

### STATE FAIR HEARING APPEAL PROCESS

A. Federal regulations provide an Enrollee the right to an impartial review by a state level administrative law judge (a State Fair Hearing), of an action of a local agency or its agent, in certain circumstances:

1. After receiving notice that Pivotal is, after Appeal, upholding an Adverse Benefit Determination. *42 CFR 438.408(f)(1)*;

2. When Pivotal fails to adhere to the notice and timing requirements for resolution of Grievances and Appeals, as described in *42 CFR 438.408. 42 CFR 438.408(f)(1)(i)*.

B. The State may offer or arrange for an external medical review in connection with the State Fair Hearing, if certain conditions are met (e.g., it must be optional to the Enrollee, free to Enrollee, independent of State and Pivotal, and not extend any timeframes or disrupt continuation of benefits). *42 CFR 438.408(f)(1)(ii)*.

C. Pivotal may not limit or interfere with an Enrollee's freedom to make a request for a State Fair Hearing.

D. Enrollees are given **120 calendar days** from the date of the applicable notice of resolution to file a request for a State Fair Hearing. *42 CFR 438.408(f)(2)*.

E. Pivotal is required to continue benefits, if the conditions described in Section V, MEDICAID SERVICES CONTINUATION OR REINSTATEMENT are satisfied, and for the durations described therein.

F. If the Enrollee's services were reduced, terminated or suspended without advance notice, Pivotal must reinstate services to the level before the Adverse Benefit Determination.

G. The parties to the State Fair Hearing include the PIHP, the Enrollee and his or her representative, or the representative of a deceased Enrollee's estate. A Recipients Rights Officer shall not be appointed as Hearings Officer due to the inherent conflict of roles and responsibilities.

H. Expedited hearings are available.

Detailed information and instructions for the Department of Licensing and Regulatory Affairs Michigan Administrative Hearing System Fair Hearing process can be found on the MDHHS website at:

[www.Michigan.gov/mdhhs>>Assistance Programs>>Medicaid>>Medicaid Fair Hearings](http://www.Michigan.gov/mdhhs>>Assistance Programs>>Medicaid>>Medicaid Fair Hearings)  
[http://www.michigan.gov/mdhhs/0,5885,7-339-71547\\_4860-16825--,00.html](http://www.michigan.gov/mdhhs/0,5885,7-339-71547_4860-16825--,00.html)

OR

Department of Licensing and Regulatory Affairs  
Michigan Administrative Hearing System Fair Hearing  
[http://www.michigan.gov/lara/0,4601,7-154-10576\\_61718\\_77732---,00.html](http://www.michigan.gov/lara/0,4601,7-154-10576_61718_77732---,00.html)

### RECORDKEEPINGREQUIREMENTS

Pivotal is required to maintain records of Enrollee Appeals and Grievances, which will be reviewed by Pivotal as part of its ongoing monitoring procedures, as well as by State staff as part of the State's quality strategy.

A Pivotal's record of each Grievance or Appeal must contain, at a minimum:

- A. A general description of the reason for the Grievance or Appeal;
- B. The date received;
- C. The date of each review, or if applicable, the review meeting;
- D. The resolution at each level of the Appeal or Grievance, if applicable;
- E. The date of the resolution at each level, if applicable;
- F. Name of the covered person for whom the Grievance or Appeal was filed.

Pivotal s must maintain such records accurately and in a manner accessible to the State and available upon request to CMS.